



**XXXIII DEVELOPMENT PARTNERS COORDINATION GROUP MEETING**

**Held on Thursday, 14 September 2006, 0830 to 1030**

**MINECOFIN (Ex-MINIPLAN) Conference Room**

**KIGALI, RWANDA**

**MEETING MINUTES**

**Annex I:** Follow-up matrix

**Annex II:** List of attendees

**Annex III:** Presentation on OECD/DAC Baseline Survey

**Annex IV:** Presentation on PFM Reforms

**Annex V:** Presentation on EDPRS Elaboration

**Annex VI:** Presentation on DRI Training

**Annex VII:** Presentation on DAD Data Gathering

**1. Agenda Item #1: Review and Adoption of the 14 July 2006 DPCG Minutes**

*John Rwangombwa – Secretary General and Secretary to the Treasury MINECOFIN*

1.1. The Chair, Secretary General and Secretary to the Treasury, reviewed the Agenda.

1.1.1. The Agenda was adopted with no change and no AOB added.

1.2. The Chair reviewed the 14 July 2006 minutes; these were adopted with no change.

**2. Agenda Item #2: Update on Rwanda's Aid Policy – RAP**

*Kampeta Sayinzoga – Budget Support Specialist EFU*

2.1. Next Steps After the Adoption of the Aid Policy

2.1.1. After about a year of extensive consultations with DPs, GoR representatives, civil society and the private sector, MINECOFIN submitted its draft of an Aid Policy to the Cabinet for discussion. The Cabinet discussed the proposed Aid Policy at its meeting of 26 July 2006 and endorsed it as a policy of the GoR. The GoR is grateful for all of the input received from DPs in the development of this important policy.

2.1.2. Communication of Aid Policy: Whilst a broader communications strategy will be included in the Aid Policy implementation plan, MINECOFIN has already taken steps to ensure that key stakeholders are familiar with the Policy and its adoption by the Cabinet. MINECOFIN, through the DPCG Secretariat, made available electronic copies of the Policy in both English and French to all DPCG members. These are available on the DP Website (<http://devpartners.gov.rw/rap.php>). An official hard copy of the Policy is currently being

finalized and will be made available in due course. Rwandan Embassies and Permanent Missions abroad have, through MINAFFET, been briefed on the adoption of the Policy; and, they are taking steps to communicate this officially to foreign governments, as well as to the multilateral institutions with which they maintain diplomatic relations.

2.1.3. Aid Policy Implementation Plan: The GoR will present an outline of its plans for the implementation of the Aid Policy (and, by association, the Paris Declaration on Aid Effectiveness) at the Development Partners Meeting in November 2006. This plan will detail the steps to be taken by the GoR to ensure the successful implementation of the Aid Policy. DPs agreed (at the DPR in March 2006) to assess their own performance against the Aid Policy and present a joint statement at the DPM outlining how they will, at country level, support the Aid Policy.

## 2.2. Outcome of the Donor Self Assessments and OECD/DAC Baseline Survey

***Christian Shingiro – Budget Support Specialist EFU – See Annex III***

2.2.1. DPs previously agreed to undertake an exercise in which they assess their own performance against the requirements of the Aid Policy and Paris Declaration. This was combined with the OECD/DAC Baseline Survey on Monitoring the Paris Declaration; and, it offers the first clear outline of the state of aid effectiveness in Rwanda. This also enables to develop targets for 2010 in accordance with the Paris Declaration. These are of course a minimum for all DPs and the GoR. The GoR anticipates that in a strong partnership it can exceed those targets. Further analysis of the rich Survey material will continue, so as to ensure that the information collected is used in a manner that has maximum impact on aid effectiveness.

## 2.3. Discussion Points

2.3.1. A DP questioned whether this survey had been carried out for non OECD donors as well.

2.3.2. A GoR Representative explained that Multilaterals and all donors in Rwanda had been included in the Survey. The GoR has also completed the same exercise. The submission is an integrated worksheet for GoR and Donors. More in depth figures will be presented at the 2006 DPM. A clarification indicated that aid on budget does not necessarily indicate budget support.

2.3.3. JICA representative explained that JICA HQ had yet to submit an official response for the OECD/DAC Survey. Figures will be provided as accurately as possible in a timely manner in the future.

2.3.4. Head of ACU indicated that the peer review could be used as a basis for producing a joint statement of support for the Aid Policy. This would help the GoR move forward on implementation of the Policy. The ACU can provide technical assistance to the donor taking the lead on this exercise.

2.3.5. A DP stated that the original intention of the peer review was to improve quality of submissions. There is still an opportunity to go for transparency. All donors could agree that submissions be posted on the DP website; this would provide for informal scrutiny. Transparency is the essential; and the mutual accountability exercise could be more beneficial.

2.3.6. Draft ToRs for the Mutual Accountability mechanism are available and will be distributed to DPs once agreed by the Minister.

2.3.7. The Chair indicated that the ACU could draft a statement of support for the Aid Policy for DPs to which they could add and subtract to in order to finalize their joint support statement by the DPM.

### **3. Agenda Item #3: Progress in Public Finance Management Reforms**

*Thomas Gatabazi – Accountant General – See Annex IV*

3.1.1. The Chair indicated that the full action plan of the GoRs PFM Reforms will be posted on the DP Website.

### **4. Agenda Item #4: Update on EDPRS Elaboration**

*Andre Habimana – Director a.i. Development Planning Unit – See Annex V*

### **5. Agenda Item #5: Government of Rwanda Development Partners Meeting**

*Kampeta Sayinzoga – Budget Support Specialist EFU*

5.1. The DPM is a high-level strategic forum for dialogue between the GoR and its DPs. It gathers approximately 300 local and foreign delegates for 2 days in Kigali. The main objectives of the DPM are to provide: a forum for policy dialogue between the GOR and its Development Partners; a forum for Government to showcase its major achievements and constraints in implementing its development programmes; a forum for Government to present its policies and strategic priorities for the development of the country; an environment for open discussion with regard to the management of external aid.

5.1.1. The DPM will be held on 22 and 23 November, 2006 at the InterContinental Kigali. Dates for the Meeting have been approved by the Government of Rwanda.

5.1.2. This year, MINECOFIN would like to introduce the idea of focusing the DPM on a theme, hence, aiming for specific outputs based on that theme. The proposed theme is: “Long-Term Investments for Economic Growth and Poverty Reduction”. The purpose of this

year's theme is to put forward discussions centered on a framework which provides for the long-term investments needed to successfully implement the EDPRS, itself to be finalized by mid-2007. Correspondingly, Rwanda's Aid Policy provides the guidance and procedures needed towards achieving an environment conducive to ensuring all investments are aligned with national priorities, such as the EDPRS, and delivered in accordance with Government preferences. Therefore, the overall objective is to develop the framework necessary to promote long-term investments supported and guided by Rwanda's national policies and priorities. These ideas, to be discussed at the 2006 DPM, are ultimately geared at ensuring economic development and poverty reduction for all Rwandans.

5.1.3. The Programme, Concept Note, and Theme for the DPM are being discussed internally at MINECOFIN. And, these will be circulated to DPs by 29 September 2006. As a result of recommendations from last year's DPM, it is suggested that sector-specific presentations and discussion not be included in the DPM. In order to provide sectors with an opportunity to discuss sector-specific issues, it is proposed that an optional half-day session be held following the DPM on 24 November 2006. This session would be devoted to senior-level group discussions. Only interested participants who have registered for this day would attend.

5.1.4. Invitations for this year's DPM, along with a detailed information package and registration form, have been sent to international participants by post and email. An online registration form has been created on the Development Partners Website to facilitate confirmation procedures. Invitations to local participants will be sent out shortly. The deadline for confirmation is 27 October 2006. The list of foreign invitees is in this meeting's DPCG background documents.

5.1.5. Companies are currently being contracted for conference support, transportation, and interpretation services. A media plan is being developed to promote maximum coverage for the Meeting. The GoR is searching for broader coverage in the international media. And, MINECOFIN is coordinating its activities to ensure a successful DPM.

## 5.2. Discussion Points

5.2.1. DPs indicated their appreciation of having the GoR plan early for the DPM. It was questioned whether more details were available for the optional SWG day.

5.2.2. The GoR responded that discussion papers for SWGs with key points and issues will be developed to stimulate work. The idea is to have a high-level working session from the GoR and DP side. The GoR will work closely with lead donors in sectors to ensure that discussion papers properly address the issues. The SWGs are the current ones active in the EDPRS. Five SWG will meet simultaneously in two phases during the half-day session.

5.2.3. A DP suggested that non-traditional partners, such as China and Korea, should be strongly encouraged to participate in the DPM.

5.2.4. Head of the ACU indicated that these parties have been invited to the DPM and are in regular contact with the GoR. China has also indicated that it will begin using the DAD for its reporting.

## **6. Agenda Item #6: Report Backs**

### **6.1. Feedback on the Workshop on New Strategies for Aid and Debt Management**

***Oscar Masabo – Director a.i. Macro Unit – See Annex VI***

#### **6.1.1. Discussion Points**

6.1.2. A DP questioned what the key assumptions used for the presentation were. The debt analysis is based on a long-term investment plan which has yet to be shared with donors.

6.1.3. The GoR responded that the LTIP has been accepted by the Cabinet and that it will be shared with DPs. The long term investment plan is a tool to achieve Vision 2020. The GoR indicated that the plan was based on a number of assumptions, such as: 900\$ US per capita income and average growth rate of 11.3% by 2020; substantial revenue increase from 14 to 18 % of GDP; exports growing from 9 to 15 % of GDP; aid inflows increasing; population growth declining from 2.6 to 2.2 by 2020; absorption capacity to improve.

6.1.4. The Chair indicated that a comprehensive plan is needed to ensure that these assumptions, accompanying measures are achieved.

6.1.5. The Co-Chair indicated that the long-term investment plan was discussed already. The EDPRS tries to achieve the long-term vision but in shorter periods. With regard to LTIP, it should be linked to EDPRS process.

6.1.6. The Chair indicated that EDPRS process and LTIP needs to be merged. The first part of the LTIP needs to be reflected in the EDPRS.

### **6.2. Update on DAD Data Gathering and Quality Review of 2004-2005 Data**

***Dereck Rusagara – ICT Specialist ACU – See Annex VII***

6.2.1. Individual meetings have been held with focal points of DPs to explain the previous report. The objective of these discussions was also to have focal points elevate the quality of the data provided. There has been significant improvement from the previous set of data. DAD is to be rolled out to line ministries to increase usefulness of the DAD.

#### **6.2.2. Discussion Points**

6.2.3. A DP asked for clarification on the work of CEPEX, as it seems to be along the same lines as the work done with the DAD.

6.2.4. The GoR responded that this concern has been brought up in the past. A next step for the DAD is to have CEPEX work with the EFU/ACU on the DAD for donor reporting. The GoR is working toward having this tool used by all departments of the GoR.

6.2.5. The Chair indicated that CEPEX and the EFU need to work together, as well as other units of MINECOFIN and the GoR. DAD will be used as the main donor reporting tool.

6.2.6. SIDA apologized for its poor performance. It has been due to internal changes. By early October, SIDA will have given correct figures.

### 6.3. Assessment of Benefits and Efficiency of New DPCG Schedule

#### ***Gianluca Rampolla – Head of ACU***

6.3.1. Recommendations: At the 2006 DPR, the DPCG agreed that meetings would be held every 2 months (first Thursday of the month). Meetings would be held at ex-MINIPLAN Conference Room with interpretation services. Standing agenda items to be covered are: Cluster/SWG reports (4 per DPCG on rotating basis, along defined structure); regular EDPRS updates; report from BSHG Once per year - budget highlights; review changes after 4 months. The DPCG is also to make recommendations on the Cluster structure to the Cabinet, following the adoption of the EDPRS (to reflect priorities and objectives as set by the strategy). A working group was to be established under the DPCG to develop Mutual Accountability modalities.

6.3.2. Pros: Reduced burden for all parties in terms of number of meetings; increased time for GoR and DPs to prepare for meetings; new venue provides more space; simultaneous interpretation enables greater participation; standing Agenda Items have been dealt with - more comprehensive agendas.

6.3.3. Cons: Some concerns have been expressed that the 2 months frequency affects continuity in dialogue between GoR and DPs; reduced frequency of meetings means that agendas tend to be overburdened, limiting the time for substantial discussion; reduced frequency means fewer opportunities for exchange with GoR which might in return mean that donors approach GoR more often on bilateral basis

6.3.4. Pending Issues: Discussions are ongoing within MINECOFIN on Mutual Accountability modalities. As soon as a draft is agreed on, it will be shared with DPs in order to reach consensus and have the set up included in the Aid Policy Implementation Plan. Recommendations on revision of the Cluster structure will follow the finalization of the EDPRS.

### 6.4. Discussion Points

6.4.1. DPs stated that there was a desire to create more space for discussion at the DPCG level. There is a need to discuss certain issues in more depth. It was suggested that the DPCG Meeting format be discussed and not necessarily brought back to the old format. A higher frequency of DPCG would be welcome as this would reduce the need for bilateral consultations.

6.4.2. The Chair indicated that it was the GoR which wanted to move from monthly to bimonthly in order to reduce the burden for the GoR. The GoR needs to assess how much bilateral consultations have increased and both sides should do more homework on the matter. It is suggested that the subject be retackled at the 2007 DPR.

6.4.3. Head of ACU suggested that a calendar to be agreed by the GoR for DPCG Meetings which does not conflict with the Silent Period and other busy periods, not necessarily on a monthly basis but more frequently that bi-monthly. A further proposal could be prepared for the 2007 DPR. If DPs have suggestions for DPCG Agendas, the ACU appeals that these ideas be circulated prior to the draft agenda being circulated.

**Secretary General and Secretary to the Treasury  
Ministry of Finance and Economic Planning  
Government of the Republic of Rwanda  
Co-Chair of the Development Partners Coordination Group**

**Deputy Resident Representative / Programme  
United Nations Development Programme  
Kigali, Rwanda  
Co-Chair of the Development Partners Coordination Group**



## ANNEX I – FOLLOW-UP MATRIX

Follow-Up Actions	Responsibility	Required Coordination	Due date
<i>EFU and CEPEX to coordinate and share information to avoid parallel efforts.</i>	<i>EFU CEPEX</i>	<i>MINECOFIN</i>	<i>Past Due</i>
Hard Copy of Rwanda's Aid Policy to be done and distributed	EFU-ACU	--	ASAP
Donor submissions for OECD/DAC Baseline to be posted on DP Website	EFU-ACU	DPs	22 September
Full action plan of PFM reforms and LTIF to be posted on the DP Website	EFU-ACU	NTB	22 September
Draft ToRs for Mutual Accountability Mechanism to be distributed to DPs	EFU-ACU	MINECOFIN	29 September
Programme, Concept Note and Theme for 2006 DPM to be circulated to DPs	EFU-ACU	MINECOFIN	29 September
SIDA to provide correct figures for DAD	SIDA	EFU-ACU	Early October
ACU to prepare first draft joint statement of support for DPs for RAP	ACU	DPs	16 October
GoR to present an outline of its implementation plan for the RAP	EFU-ACU	MINECOFIN	2006 DPM
DPs to present a joint statement of support for the RAP	DPs	ACU	2006 DPM
Recommendations for DPCG Meeting frequency to be drafted	EFU-ACU	DPs	2007 DPR

## ANNEX II – LIST OF ATTENDEES

*(by organization)*

	<b>Full Name</b>	<b>Job Title</b>	<b>Organization</b>
<b>1</b>	Mr. Kader Gueye	Resident Representative	AfDB – African Development Bank
<b>2</b>	Mr. Dirk Brems	First Secretary, Cooperation	Belgian Embassy
<b>3</b>	Mr. Victor Nsengiyumva	Programme Coordination	CCOCAIB
<b>4</b>	Dr. Colin Kirk	Head of Office	DFID – UK Department for International Development
<b>5</b>	Mr. Vijay Pillai	Deputy Head of Office - Programmes	DFID – UK Department for International Development
<b>6</b>	Mr. Bruno Versailles	Economist	EC – European Commission Delegation
<b>7</b>	Mr. Jean Barbé	Counselor	EC – European Commission Delegation
<b>8</b>	Mr. Elisabeth Baleza	Representative	FAO – Food and Agriculture Organization
<b>9</b>	Mr. Alain Sauval	Head of Mission	French Embassy
<b>10</b>	Mr. Hans Von Schroeder	Deputy Head of Mission	German Embassy
<b>11</b>	Ms. Petra Winclisky	Country Director	GTZ – German Technical Cooperation
<b>12</b>	Mr. Eric Rwabidadi	Field Liaison Officer	IFAD – International Fund for Agriculture Development
<b>13</b>	Mr. Lars Engstrom	Resident Representative	IMF – International Monetary Fund
<b>14</b>	Mr. Sunday Kayemba	Economist	IMF – International Monetary Fund
<b>15</b>	Mr. Sean Gallagher	Country Representative	INGO Network
<b>16</b>	Mr. Masayoshi Ono	Japanese ODA Advisor	JICA – Japan International Cooperation Agency
<b>17</b>	Ms. Tomoko Shimada	Human Resources Development Advisor	JICA – Japan International Cooperation Agency
<b>18</b>	Mr. John Rwangombwa	Secretary General and Secretary to the Treasury	MINECOFIN – Ministry of Finance and Economic Planning
<b>19</b>	Mr. Thomas Gatabazi	Accountant General	MINECOFIN – Ministry of Finance and Economic Planning
<b>20</b>	Mr. Francois Nkulikiyimfura	Director of Treasury	MINECOFIN – Ministry of Finance and Economic Planning
<b>21</b>	Mr. Guy Kalisa	Director NAO Support Unit	MINECOFIN – Ministry of Finance and Economic Planning
<b>22</b>	Mr. Oscar Masabo	Director a.i. Macro	MINECOFIN – Ministry of Finance and Economic Planning

	<b>Full Name</b>	<b>Job Title</b>	<b>Organization</b>
23	Ms. Kampeta Sayinzoga	Budget Support Specialist, External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
24	Mr. Gianluca Rampolla	Head of Aid Coordination Unit	MINECOFIN – Ministry of Finance and Economic Planning
25	Mr. Christian Shingiro	Budget Support Specialist, EFU	MINECOFIN – Ministry of Finance and Economic Planning
26	Mr. Didier Gakuba	Aid Management Specialist – External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
27	Mr. Michel Sebera	Economist in charge of Bilateral Organizations, External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
28	Ms. Elise Rusingizandekwe	Economist in charge of Bilateral Organizations, External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
29	Mr. Alex Karangwa	Economist in charge of Multilateral Organizations, External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
30	Mr. Robin Ogilvy	ODI Fellow, External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
31	Mr. André Habimana	DPU Director	MINECOFIN – Ministry of Finance and Economic Planning
32	Ms. Jennifer Mujuri	Programme Assistant, External Finance Unit	MINECOFIN – Ministry of Finance and Economic Planning
33	Mr. Dereck Rusagara	ICT Associate, EFU/ACU	MINECOFIN – Ministry of Finance and Economic Planning
34	Mr. Paul Farran	Programme Officer EFU/ACU	MINECOFIN – Ministry of Finance and Economic Planning
35	Mr. Justin Nsengiyumva	Secretary General	MINICOM – Ministry of Commerce
36	Mr. Vincent Gatwabuyege	Secretary General	MININFRA – Ministry of Infrastructure
37	Mr. Emmanuel Nsanzumuganwa	Secretary General	MININFRA – Ministry of Infrastructure
38	Amb. Joseph Mutaboba	Secretary General	MININTER – Ministry of Internal Security
39	Ms. Caroline R. Kayonga	Permanent Secretary	MINISANTE – Ministry of Health
40	Mr. Robert-Jan Siegert	Deputy Head of Development Cooperation	Royal Netherlands Embassy
41	Ms. Frederieke Quispel	Political Officer	Royal Netherlands Embassy
42	Mr. Matthias Weingart	Country Director	SDC – Swiss Agency for Development and Cooperation
43	Mr. Arne Ström	Head of Mission	Sida – Swedish International Development Co-operation Agency

	<b>Full Name</b>	<b>Job Title</b>	<b>Organization</b>
<b>44</b>	Ms. Marianne Kronberg	Economist	Sida – Swedish International Development Co-operation Agency
<b>45</b>	Mr. Alain Noudehou	Deputy Resident Representative and Programme Director	UNDP – United Nations Development Programme
<b>46</b>	Mr. Amadou Lamine Diallo	Coordination Officer	UNDP – United Nations Development Programme
<b>47</b>	Ms. Valerie Taton	Programme Coordinator	UNICEF – United Nations Children’s Fund
<b>48</b>	Mr. Souleymane Aboubacar	Planning Officer	UNICEF – United Nations Children’s Fund
<b>49</b>	Mr. Kevin J. Mullaly	Director	USAID – United States Agency for International Development
<b>50</b>	Mr. Christophe Tocco	Supervisory Program Officer	USAID – United States Agency for International Development
<b>51</b>	Ms. Agnes Soucat	Country Manager	WB – World Bank
<b>52</b>	Mr. Tembo Maburiki	Resident Economist	WB – World Bank
<b>53</b>	Mr. Alex Kamurase	Operations Officer	WB – World Bank
<b>54</b>	Mr. Joseph Mubiru Kizito	SNR-FIN-MGT. Specialist	WB – World Bank
<b>55</b>	Ms. Susan Opper	Senior Education Specialist	WB – World Bank
<b>56</b>	Ms. Sylvie Ingambire	Programme Assistant PRSC	WB – World Bank
<b>57</b>	Ms. Diane Muhongerwa	Health Economist	WHO – World Health Organization