

Ministry of Finance and Economic Planning Office of the United Nations Resident Coordinator



Development Partners Coordination Group

XXXII DEVELOPMENT PARTNERS COORDINATION GROUP MEETING

Held on Friday, 14 July 2006, at 09h00

Ex-MINIPLAN Conference Room

Kigali, Rwanda

MEETING MINUTES

ANNEX I: FOLLOW UP MATRIX
ANNEX II: LIST OF ATTENDEES

ANNEX III: PRESENTATION ON RWANDA AID EFFECTIVENESS SURVEY
ANNEX IV: PRESENTATION ON EDPRS ELABORATION
ANNEX V: PRESENTATION ON INFRASTRUCTURE SWG
ANNEX VI: PRESENTATION ON ENVIRONMENT AND LAND USE SWG
ANNEX VII: PRESENTATION ON SOCIAL PROTECTION SWG
ANNEX VIII: PRESENTATION ON DECENTRALIZATION SWG
ANNEX IX: PRESENTATION ON SWAP JLP AND NEXT STEPS
ANNEX X: PRESENTATION ON DAD DATA QUALITY ASSESSMENT REPORT
ANNEX XI: PRESENTATION ON THE INTERIM STRATEGY NOTE OF THE WB
ANNEX XII: APRM REPORT

1. Agenda Item #1: Review and Adoption of the 4 May DPCG Meeting Minutes

- 1.1. The Chair, Secretary General MINECOFIN, and the co-chair, UNDP Deputy RR, reviewed the May 4th DPCG Meeting minutes which were adopted with no change.
- 1.2. The Chair reviewed the Agenda for the 14 July DPCG meeting which was adopted with two additional items as AOB.

2. Agenda Item #2: Update on Rwanda Aid Policy

See ANNEX III, Christian Shingiro, Programme Specialist EFU-ACU MINECOFIN, presentation on the Rwanda Aid Effectiveness Survey.

- 2.1. The Chair indicated that the Rwanda Aid Policy has not yet been approved by Cabinet despite the planned timeline. As soon as the Policy is approved, it will be made available to all in order to allow for the Baseline Survey to be appropriately completed.
- 2.2. Jean Jacques Nyirubutama, EFU Director MINECOFIN, provided an update on the Rwanda Aid Policy and the self evaluation guidelines. The Aid Policy is on the agenda of the

next Cabinet meeting. It is highly possible that the Cabinet will endorse the Policy on 19 July. If Cabinet does not propose major changes, self-evaluation should begin.

2.3. Discussion

2.3.1. Development Partners questioned whether the GoR was holding a similar selfassessment exercise. Concern was raised regarding the 11th of August deadline. It was suggested that a peer review mechanism between development partners be set up and facilitated through the DP Website. The issue of ensuring that an action plan for improving H&A while moving forward was raised. Regarding UNECA, an agency which provides TA an acts on a sub-regional level, how can it provide valuable information to Rwanda? 2.3.2. The GoR responded that it is holding a similar self assessment exercise. The OECD/DAC is therefore asking for a consolidation of both questionnaires in the form of a worksheet. The deadline is that of OECD/DAC (15 August); unfortunately, it can not be changed. A roster for peer reviewing within the DP community will be posted on the DP Website and be made available to all. The questionnaire will be reviewed at the next DPCG in September. In the current timeframe, when the RAP will be adopted by Cabinet, the GoR will be going through next steps for an implementation plan; and, a committee to oversee the implementation will be instituted. The GoR would like to have an action plan for the Aid Policy from donors by the 2006 DPM, as agreed at the 2006 DP Retreat. Regarding TA, reporting is very important as well. The data retrieved from the survey will benefit the GoR.

3. Agenda Item #3: Update on EDPRS Elaboration

See ANNEX IV – Presentation by: André Habimana, DPU Director MINECOFIN

3.1. Discussion

3.1.1. A Development Partner suggested that the deadline of 14 July to provide comments on the APR + is not realistic. It was agreed that joint donor comments can be provided by latest 17 July during the DP meeting at UNDP.

4. Agenda Item #4: Sector Working Groups

4.1. Infrastructure

See ANNEX V – Presentation by: Emmanuel Nsanzumuganwa, SG MININFRA

4.1.1. Discussion

4.1.2. <u>A Development Partner</u> raised the issue of the comparative advantage of building a new airport. Concern was raised regarding Rwanda's poor electricity coverage.

4.1.3. The GoR indicated that for long and short term planning, Rwanda's long-term vision, the new duty free zone, and other projections suggest the need for a new airport. This airport will be built in different phases due to the evolution of traffic. There is currently a feasibility study being conducted by an international consultant regarding this new airport. With regard to electricity, percentage is to attain 30-35% according to Vision 2020. Micro-centrals are being built and resources diversified; these strategies will provide more electricity to rural populations.

4.2. Environment and Land Use

See ANNEX VI – Presentation by: Rose Mukankomeje, DG REMA

4.3. Social Protection

See ANNEX VII - Presentation by: Appolinaire Mushinzimana, NDIS MINALOC

4.4. <u>Decentralization, Citizen Participation, Empowerment, Transparency and Accountability</u>

See ANNEX VIII - Presentation by: Eugène Barikana, SG MINALOC

- 5. Agenda Item #5: Report Back
- 5.1. SWAp Joint Learning Programme and Next Steps

See ANNEX IX - Presentation by: Rose Mukankomeje, DG REMA

5.2. First Round of DAD Gathering

See ANNEX X – Presentation by: Dereck Rusagara, ICT Specialist, ACU

- 5.2.1. Discussion
- 5.2.2. <u>France</u> indicated that it is late in entering its data since it was involved in drafting a five-year strategy of cooperation between France and Rwanda. As of next week, French figures will be entered into the DAD.
- 5.2.3. <u>Belgium</u> questioned what conclusions can be drawn from these figures? Instructions were not always understood in the same way between donors. More explanations should be given with regard to the meaning of the data.
- 5.2.4. <u>UNDP</u> indicated that there is a need to look at reporting methods. The DAD offers good insight; nevertheless, each organization must ensure the reliability of data from one system to another. It is difficult to do peer review of numbers; how does a DP know if another DP is entering in the right data? The DAD is an online system with focal points entering in the data how do we make this data final? Is it possible to give another password to the HoA for final validation of data? There is a need for CEPEX and EFU to coordinate in order to have one set of data.

5.2.5. The GoR indicated that all concerns were very valid. The current exercise was well explained with constant contact between the EFU/ACU with the focal points in agencies. The information presented in the table was provided by these focal points; whether focal points were able to enter the data correctly is not for the EFU to judge, but for the agencies. The GoR is flexible and sees no real issues with the delays with France. A report will be provided as to how the DAD table was done. Coverage assessment allows to judge the quality of data given to the GoR vis-à-vis that which was given by donors to OECD/DAC. The DAD should also be used by CEPEX in order to avoid parallel efforts.

5.3. <u>June Budget Support Harmonization Group Meeting (Tom Leeming, Co-Chair of BSHG, EC)</u>

5.3.1. 4 Key issues were discussed during the June BSHG meeting. First, Q1 budget execution: overall the results are good; however, there was a slow start due to administration education capitation grants]. Second, 2006 Budget Revision: it takes into account the IMF agreement, provides for food security and increased funds for water and primary health. Third, PFM: the secretariat is up and running. The action plan is drafted and to be discussed at the September review. Fourth, the September review will be forward looking, transport and export promotion sectors will be added. The World Bank will co-Chair the BSHG until the end of the year.

5.4. <u>Post High Level Forum on the Health MDGs: Consensus to Action Meeting (Agnes Soucat, Country Manager, World Bank)</u>

- 5.4.1. This forum is a Global Health forum which has existed for 3 years. It brings together all DPs involved in the health sector in order to reach the health MDGs by 2015. Several high-level meetings have already taken place in Africa and Europe; these have brought together Ministers and Presidents of Organizations. The Tunis meeting was focused on country implementation in order to get results on the ground. Issues with regard to scaling up of aid were at the forefront. System strengthening, with regard to AIDS, malaria, tuberculosis was discussed.
- 5.4.1.1. Rwanda was a core case study in Tunis. The case study has been distributed and is available. 1st finding is the fragmentation of the sector, with over 200 projects and 86% of funds not managed by the GoR. 2nd finding is the potential expansion of the financial framework, wherein insufficient resources are being mobilized. Jeffrey Sachs suggests 38\$ per capita and this is not feasible for now. 3rd finding deals with support to SWAps, wherein they have been heavily processed focused and not results focused. Generally, there is a lack of multisectoral view.

- 5.4.1.2. Recommendations came at three levels. First, a global brokering secretariat, involving all major donors will be established to support in attaining the MDGs. Second, a WHO team will be set up to help countries establish better frameworks and to provide technical expertise. For Rwanda, this means that the global community is ready to help it set up its SWAp. Support to a very detailed fiscal space study will be provided. Rwanda is a case for the WB to increase public expenditures beyond 30%.
- 5.4.1.3. There is a draft compact agreement linked to the Aid Policy that is under development between the GoR and Health donors with the idea to have mutual agreements. This will define the commitments of the GoR in terms of reaching the MDGs. This will also outline the commitment of donors, including predictable financing. There is also a commitment to sustain certain activities, such as treatment of HIV patients. This exercise is to continue next year, with the objective of signing a compact agreement.

6. Agenda Item #6: AOB

- 6.1. World Bank Poverty Reduction Support Grant and Interim Strategy Note
- See ANNEX XI Presentation by Agnes Soucat, Country Manager, World Bank
- 6.1.1. The Interim Strategy Note is a two year bridging programme. Prior to this meeting, the document for the WB on budget support was circulated. It is open for comments by early September at the time of the next JBSR. This document is informed by the process of joint review. Comments should be sent to asoucat@worldbank.org. The WB seeks to ensure alignment of next country assistance strategy to the EDPRS. There is no broad assistance framework. The next strategy will start in 2008 and end in 2012. Between 2006 and 2008, the WB has a bridging programme.
- 6.1.2. The world bank should coordinate with UNECA on e-Rwanda work
- 6.1.3. With regard to focus areas, how can the WB assist the environment sector?
- 6.2. <u>Update on the APRM Aimable Kabanda, NEPAD Secretariat 08307203</u>

See ANNEX XII: APRM Report www.nepad.gov.rw

6.2.1. Rwanda acceded to the APRM in 2003. In 2004, it began implementation through the self-assessment exercise as a review of government policy with regard to good governance and economic development. A report on this was submitted and external reviewers in 2005 came to Rwanda. The outcome was the APRM report. In June 2005, the report was presented to the APRM Forum. H.E. the President of the Republic of Rwanda said that further consultations were required. The report was updated and tabled in Abuja before the heads of state forum.

- 6.2.1.1. In terms of best practice for Rwanda, low-levels of corruption were highlighted, as well as ownership of development programmes, access to health services and the ICT policy. In terms of aid effectiveness: the problem of dependence on budget support and external aid was raised. A meeting is planned with stakeholders and DPs to discuss the plan of action and the way forward for early August 2006.
- 6.2.2. <u>DFID</u> suggested that internally, it is important not to be distracted by the plan of action, as this plan should be integrated into the EDPRS. The NEPAD report reminds powerfully on the issues of governance, rule of law, peace and security, and respect for human rights. Unity and reconciliation, peace and security and how these should be integrated into the EDPRS. The UK also launched an important policy paper (White Paper to set to course of DFID for the next 5-years). DFID will make it available to all.

Secretary General and Secretary to the Treasury

Ministry of Finance and Economic Planning

Government of the Republic of Rwanda

Co-Chair of the Development Partners Coordination Group

Deputy Resident Representative / Programme Director
United Nations Development Programme
Kigali, Rwanda
Co-Chair of the Development Partners Coordination Group

ANNEX 1 – FOLLOW-UP MATRIX

Follow-Up Actions	Responsibility	Required Coordination	Action to be complete by:
Cabinet decision on vehicle policy with regard to DPs to be disseminated with figures relating to cost effectiveness and revenues acquired from the policy.	Cabinet MINECOFIN	MININFRA	Past Due
Concept Note for an Aid Policy monitoring mechanism to be discussed through DPCG	EFU	MINECOFIN DPCG	September DPCG
Aid Policy to be disseminated to Development Partners once approved by Cabinet	EFU	Cabinet	ASAP
Report to be provided as to how the DAD table was done	EFU	DPs	ASAP
EFU and CEPEX to coordinate and share information to avoid parallel efforts	EFU CEPEX	-	ASAP
DPs to provide joint statement on EDPRS	DPs	UNDP	17 July
Aid Policy to be submitted to Cabinet for discussion and approval	Cabinet	EFU- MINECOFIN	19 July
A roster for peer reviewing of self assessments of DPs to be made available on DP website	EFU	DPs	Mid August

ANNEX 2: LIST OF ATTENDEES

(by organization)

	Full Name	Job Title	Organization
1	Mr. Patrick Rugumire	Infrastructure Specialist	AfDB - African Development Bank
2	Mr. Dirk Heuts	Cooperation Counselor	Belgian Embassy
3	Mr. Michel L. Fréchette	PSU Director, CIDA	Canadian Embassy
4	Mr. Ling in Cheng	Commercial Secretary	Chinese Embassy
5	Dr. Colin Kirk	Head of Office	DFID - UK Department for International Development
6	Mr. Vijay Pillai	Deputy Head of Office - Programmes	DFID - UK Department for International Development
7	Mr. Bruno Versailles	Economist	EC - European Commission Delegation
8	Mr. Thomas Leeming	Economist	EC - European Commission Delegation
9	Mr. Jean-Baptiste Luciani	Cooperation Attaché	French Embassy
10	Mr. Hans Van Schroeder	Deputy head of Mission	German Cooperation
11	Mr. Eric Rwabidadi	Field Liaison Officer	IFAD – International Fund for Agriculture Development
12	Mr. Lars Engstrom	Resident Representative	IMF – International Monetary Fund
13	Mr. Mr. Iwao Tatsumi	Resident Representative	JICA - Japan International Cooperation Agency
14	Mr. Masayoshi Ono	Japanese ODA Advisor	JICA - Japan International Cooperation Agency
15	Ms. Kazumi Shimaoka	Rural Development Advisor	JICA - Japan International Cooperation Agency
16	Mr. Eugene Barikana	Secretary General	MINALOC - Ministry of Local Government, Good Governance, Community Development and Social Affairs
17	Mr. Appolinaire Mushinzimana	Coordinator, NDIS	MINALOC - Ministry of Local Government, Good Governance, Community Development and Social Affairs
18	Mr. John Rwangombwa	Secretary General and Secretary to the Treasury	MINECOFIN - Ministry of Finance and Economic Planning
19	Mr. Jean Jacques Nyirubutama	Director, External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
20	Mr. Gianluca Rampolla	Head of Aid Coordination Unit	MINECOFIN - Ministry of Finance and Economic Planning

	Full Name	Job Title	Organization
21	Mr. Didier Gakuba	Aid Management Specialist – External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
22	Mr. Michel Sebera	Economist in charge of Bilateral Organizations, External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
23	Ms. Elise Rusingizandekwe	Economist in charge of Bilateral Organizations, External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
24	Mr. Alex Karangwa	Economist in charge of Multilateral Organizations, External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
25	Mr. Robin Ogilvy	ODI Fellow, External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
26	Mr. André Habimana	DPU Director	MINECOFIN - Ministry of Finance and Economic Planning
27	Ms. Jennifer Mujuri	Programme Assistant, External Finance Unit	MINECOFIN - Ministry of Finance and Economic Planning
28	Mr. Dereck Rusagara	ICT Associate, EFU/ACU	MINECOFIN - Ministry of Finance and Economic Planning
29	Mr. Paul Farran	Programme Associate EFU/ACU	MINECOFIN - Ministry of Finance and Economic Planning
30	Mr. Emmanuel Nsanzumuganwa	Secretary General	MININFRA – Ministry of Infrastructure
31	Mr. Vincent Gatwabuyege	Secretary General	MINITERE – Ministry of Lands, Environment, Forestry, Water and Mines
32	Mr. Aimable Kabanda	Secretariat	NEPAD Secretariat
33	Mr. John Mutamba	Director of Gender and Women Development	Office of the Prime Minister
34	Mr. Jean Damascene Habimana	Secretary General	Parquet Général de la République
35	Mr. Robert-Jan Siegert	Deputy Head of Development Cooperation	Royal Netherlands Embassy
36	Mr. John Bosco Kalisa	Economist	RPSF - Rwanda Private Sector Federation
37	Mr. Matthias Weingart	Country Director	SDC - Swiss Agency for Development and Cooperation
38	Ms. Severine Donnet- Descartes	Governance Programme Officer	SDC - Swiss Agency for Development and Cooperation
39	Mr. Arne Ström	Head of Mission	Sida - Swedish International Development Co-operation Agency
40	Ms. Malin Ericsson	Programme Officer	Sida - Swedish International Development Co-operation Agency

	Full Name	Job Title	Organization
41	Mr. Alain Noudehou	Deputy Resident Representative and Programme Director	UNDP - United Nations Development Programme
42	Mr. Amadou Lamine Diallo	Coordination Officer	UNDP - United Nations Development Programme
43	Mr. Benoit Pylyser	Programme Analyst	UNDP - United Nations Development Programme
44	Mr. Mbaye Diouf	Director East Africa Sub regional Office	UNEC - United Nations Economic Commission for Africa
45	Mr. Souleymane Aboubacar	Planning Officer	UNICEF – United Nations Children's Fund
46	Mr. Tim Muzira	Agribusiness Specialist	USAID - United States Agency for International Development
47	Ms. Agnes Soucat	Country Manager	WB – World Bank